



IAFF Grant Guidance for FEMA’s Assistance to Firefighters Grants (AFG)

Disclaimer:

This IAFF AFG Grant guidance is designed to help IAFF Locals draft FEMA AFG applications but does not replace or modify the FEMA FY2025 AFG NOFO or other FEMA documents. Refer to official FEMA resources for complete program information.

FY 2025: AFG Overview

Administered through the Federal Emergency Management Agency (FEMA), the primary goal of the Assistance to Firefighters Grant (AFG) is to meet the firefighting and emergency response needs of fire departments and nonaffiliated emergency medical service organizations. Since 2001, AFG has helped fire fighters and other first responders to obtain critically needed equipment, protective gear, emergency vehicles, training and other resources needed to protect the public and emergency personnel from fire and related hazards.

FEMA Guidance, Application Kit, and other materials are posted on the [Assistance to Firefighters Grant \(AFG\)](#) web site. To begin preparing your application, see the “[Get Ready Guide](#)” and be sure the jurisdiction’s SAM registration is updated.



All AFG applicants should read the FEMA Guidance to fully understand the award criteria, funding priorities and important special application instructions for completing the application. The application is available through the [FEMA GO](#) web portal. You will need your user ID and login information to begin the application.

New for FY 2025

For the FY 2025 AFG there is **\$291,600,000** available.

Key Dates and Times

a. Application Start Date: 5/19/2026 at 8 AM ET

b. Application Submission Deadline: 6/22/2026 at 5 PM ET

The FY 2025 AFG Program funding notice (NOFO) contains some changes to definitions, descriptions, and priority categories. Changes include:

General Program Updates

- Period of performance extensions and amendment requirements have been updated.
- Excess Funds restrictions have been updated. (These restrictions essentially eliminate using excess funds. See the NOFO for details.)

Operations and Safety-Training Activity

- Props (single-use or permanent) essential for training programs requested in the application cannot exceed \$100,000. (Medium priority for Fire Departments and Regional requests)

Operations and Safety-Equipment Activity

- Phones (telephone/satellite/cellular), carrier plans, and vehicle mounted fans were included as ineligible items.
- Computing devices necessary to operate the awarded equipment were added as eligible.

Operations and Safety-PPE Activity

- Replacement of damaged/unsafe/unrepairable Personal Protective Equipment (PPE), including Self-Contained Breathing Apparatus (SCBA), regardless of age, is now allowable.
- Language regarding per- and poly-flouroalkyl substances (PFAS) in PPE was moved from Application Tips section to Operations and Safety-PPE Activity



section and updated to encourage award recipients to seek acquisition of PFAS-free gear when possible.

- National Fire Prevention Association (NFPA) standard was added to the Chemical/Biological Suites under Specialized PPE.

Operations and Safety-Wellness and Fitness Activity

- **Priority 1 programs are now designated as High Priority, while Priority 2 programs are designated as Medium Priority. (This is a key change)**
- Ineligible participants have been updated to include anyone who is not fire personnel, a fire inspector, or Emergency Medical Services personnel.
- Whole-body Magnetic Resonance Imaging (MRI) was added to ineligible activities.

Vehicle Acquisition Activity

- NFPA standards 1901, 1906, and 1917 were replaced with the consolidated NFPA standard 1900.

Restrictions on Uses of Award Funds:

AFG Program funds cannot be used for hiring (part-time or full-time), salaries, benefits, or fringe benefits (e.g., contributions for social security, insurance, workers' compensation, or retirement plans) for any personnel. However, the following personnel-related expenses are allowable:

- **Backfill and Overtime/Lost Wages:** Documented costs for backfill and/or overtime to support awarded training activities are eligible.
- **Instructor Rates:** Applicants must include instructor base rates in the application narrative, along with market-researched competitive rates for delivering the requested training.
- **Internal Instruction:** If training is provided by an existing member of the recipient organization, only the established base rate of compensation (excluding benefits or overtime) is eligible for reimbursement.

Recipients are encouraged to share the benefits of awarded activities with other organizations, such as filling SCBA cylinders, cleaning turnout gear, or offering excess training capacity. If costs associated with shared benefits (e.g., backfill, overtime, tuition) for members outside the recipient's department are included, the applicant must apply as a regional applicant.



Requesting a Grant Review by IAFF Grant Staff

The IAFF Grants Department is available to assist IAFF affiliates and their fire departments through the application process. For more information, contact the IAFF Grants Department via email - firegrants@iaff.org. To request a review of an application prior to submission, or any application that was turned down in a prior application cycle, affiliates can send their completed application, including both the data entry and narrative portions, to the IAFF Grants Department.

Data Entry Section and Supporting Narratives

The IAFF has copies of the data entry sections available if you need to start compiling the required information and do not have immediate access to the application. Please email firegrants@iaff.org and we will provide the materials. Also note that FEMA has provided “Help” buttons within the application that provide additional explanation for terms in the application.

Getting Started on the Application

Once you log into the application and complete the basic information, you’ll note that the application has a number of sections (“tabs”) where you must enter department information, including points of contact, call volume, and other data points. ***Note the application will time out after 30 minutes, and may will lose any information that has not been saved.***

Many times applicants put “placeholders” in the application so that they can advance through the grant sections. We highly recommend that you note which sections have placeholders so that you can go back in the system and review any areas where you did not enter complete information. Every year many applications are turned down because the financial need or other section has “XXXXXXXXXXXXXXXXXX” in the narrative box.

Most of the questions in the application are self-explanatory; however, we have provided some details below on specific questions to ensure you score competitively. There are also a number of smaller narratives required within the data section which are detailed below. These are separate and distinct from the narratives required at the end of the application.



Contact Information

- **We suggest including an IAFF affiliate officer as one of the points of contact. FEMA will not discuss grant specifics with any person not listed as a POC in the application.**

Applicant Information

- Data Section
 - Be sure you enter your SAM information correctly.

Applicant Characteristics (Part I)

- **Data Section**
 - Always select “Yes” to protecting critical infrastructure! You will provide details in the narrative.
 - If you have mutual/auto aid agreements, make sure to mention this in the cost benefit narratives and provide details on how often you respond, whether you are the only career staffed dept. avail, etc.
- **Narratives**
 - “Does your organization protect critical infrastructure? If yes, please describe the critical infrastructure protected.” (3,000 characters)
 - Critical infrastructure protected by your organization
 - Water treatment locations, power plants, stadiums, national security facilities, etc.
 - Terrorism concerns
 - Consider schools, public facilities, police, fire, post office, etc.
 - Major employers/Sources of substantial tax revenue for jurisdiction
 - “Please describe your organization and/or the community that you serve.” (2,000 characters)
 - Keep the details relevant to your department. What can you tell the reviewers to give them an idea of your risk and unique aspects of protecting your community?
 - Number of residents served
 - Number of square miles protected
 - Number and types of responses
 - Describe the area you protect



- What are your community's greatest needs, risks and challenges and how does your request address these.

Applicant Characteristics (Part II)

- **Data Section**

- If you show an increase in your year over year budget you will need to provide an explanation in the main narratives financial need section.
- Ensure that you have included all personal salary and benefit costs in your calculation for percentage of operating budget. Be aware that many departments have 90%+ going to personnel costs.
- Does your department have any rainy day funds, rainy day reserves, or emergency funds? If yes, what is the total amount currently set aside? What are the funds ear-marked for? (1,000 characters)
 - It is acceptable to have reserve funding, but provide details in the financial need narrative on whether these funds are restricted to certain projects (i.e. station construction, apparatus purchase, etc.)
 - Explain current state of apparatus, stations, etc. if you are setting aside reserve funding. Is your fleet averaging 20 years old and in dire need of replacement? Are fire stations outdated and incompatible with the current fire department mission?

- **Applicant Characteristics Narratives**

- "Applicants should describe their financial need and how consistent it is with the intent of the AFG Program."
 - Departments should provide an overview of the jurisdiction's financial health over the prior 3-5 years.
 - Have there been major job losses or other factors that meant declining revenues?
 - Is the housing and job market improving?
 - Have there been personnel or program reductions to other agencies or programs?
 - What are the competing priorities in city hall?
 - Perhaps the water treatment plant needs significant work, or there is a new school bond that was floated?
 - Explain if you are you capped out on tax increases or legislatively restricted with regards to tax caps?
 - Have you put a levy on the ballot and it failed? Did you ask your elected officials for increases?
 - What other options have you explored for funding?
 - What are your sources of revenue?



- Funded by taxes, surcharges, property assessment, etc.?
- EMS fees/revenues maximized?
- What has your department done to control costs? Has the union offered concessions? If so, specifically state “IAFF local XXXX has provided concessions...” Have fire prevention or other staff been moved to front line positions to reduce overtime?
- Has your department had large expenditures which limited your ability to pay for the requested equipment?
 - Perhaps you recently added personnel, or are playing catch up after years of neglecting the capital budget because all funding was directed to keeping fire stations open?
- Include a line item budget, listing your 12-15 largest expenditures, so that reviewers can see where you are spending your money.
 - List as both percentage of overall budget as well as amount, in rank order, for example:
 - \$8,000,000 (85%) Personnel
 - \$2,000,000 (20%) Equipment Replacement
 - \$1,000,000 (5%) Fuel
- Also, if you have shown budget increases over prior years, or have a large reserve, tell the reviewers where these funds are directed (station or apparatus replacement, pension obligation increases, etc.)

Department Call Volume

- Data Section
 - FEMA requires you to input call data based on the NFIRS call types. FEMA has not transitioned to using NERIS for this years AFG applications.

Request Information

- You will select the program you are applying for. **Please note, if you select “Vehicle” or “Regional” projects you will need to submit separate applications for other requests. For example, if your department wants to apply for an apparatus and EMS equipment, you will need to submit separate applications for both projects.**
- You should answer “Yes” to benefitting more than one organization. Provide details on mutual aid as well as other agencies in your own jurisdiction (police, public works, etc.)



- If you are requesting \$50,000 or less of federal funding (not including your matching funds) you should select the micro-grant.

Request Details Section

- Depending on the item(s) you select, be sure to provide a brief description of each item as requested in the application.
- If you are requesting equipment, check the product life cycle in the NOFO for details. The Grant Guidance document/NOFO lists the priority, age category, and other details.
- Apparatus should generally be 20 years old to be competitive, or 15 years with severe issues. The older, the better. Note that FEMA only replaces front line apparatus.
- When requesting PPE (Turnouts or SCBA), you should only include gear that is 10 years/2 NFPA cycles or older, based on manufacturing date, or gear that is beyond repair/out of service. Also, you should not be requesting second sets of gear, which FEMA does not allow at this time.
- The equipment should be bringing you into compliance with one or more NFPA or OSHA standards. If you are not trained in the equipment being requested, you should either be requesting training funds, OR have selected that training will be provided by the manufacturer or other means.
- A department applying for an award may indicate that the item(s) requested are “first time purchases.” If the department already owns or has owned any equipment of the same general type, description, or purpose, the request does not qualify as a first time purchase. For example: A department with older single-band radios applies for digital multi-band radios. This department has never had digital multiband radios before, but because they did have radios, they are seeking to “Replace noncompliant equipment to current standard” as opposed to making a first-time purchase.
- For equipment, the High Priority application choices are:
 - Obtain equipment needed but not currently owned or replace equipment that is broken and/or damaged beyond repair to achieve minimum operational and deployment standards for existing missions **(High Priority)**
 - Replace noncompliant equipment to current standard **(High Priority)**
 - Obtain equipment for new mission (Medium Priority)
 - Upgrade technology to current standard (Low Priority)

Additional Considerations for Fire Department, Nonaffiliated EMS, Regional, and SFTA Equipment Priorities



- Equipment that has a direct effect on firefighters' health and safety
- Age of equipment considered for replacement.
- Equipment that operationally benefits other jurisdictions
- Equipment that brings the department into compliance with a national recommended standard, (e.g., NFPA or statutory compliance like OSHA)

- For PPE the high priority choices are:
 - Increase supply for new hires and/or existing firefighters that do not have one set of turnout gear (PPE) or allocated seated positions (SCBA). This includes replacing out of service PPE-Turnout Gear and SCBA. **(High Priority)**
 - Replace in-service or in-use damaged/ unsafe/unrepairable PPE/SCBA to meet current standard **(High Priority)**
 - Replace in-service/in-use/expired/ noncompliant PPE/SCBA to current standard **(High Priority)**
 - Replace PPE/SCBA to upgrade technology to current standard **(Low Priority)**

Additional Considerations for Fire Department, Nonaffiliated EMS, Joint/Regional, and SFTA for PPE or SCBA Priorities

- Higher priority is given to the age of requested PPE, reason for purchase/replacement, priority. Applicant's call volume is a lesser factor. Applicants will be required to provide the age of the PPE being replaced.
- Applicants with the oldest PPE and/or trying to bring the department into 100% NFPA compliance or the number of active members who will have compliant gear.

Each category of request (equipment, PPE etc.) will have its own set of narratives. If you are submitting for apparatus, you will complete one set of narratives in this application, and a second set for your other requests in your other grant application. If you are requesting turnouts, new tools, and EMS equipment, you would complete two sets of narratives; one for the turnouts, and another for the equipment (both EMS and fire).

Main Narratives Guidance

***One important point that applies to all the following narratives:**

Watch the use of superlatives and adjectives to describe a department's call volume or situation. Anytime you find yourself stating "more than," "less than," "steadily



increasing,” or any words that describe increases or decreases, make sure you support your claim with concrete data and statistics. Everyone applying for these grants is “doing more with less.” Stick to actual, relevant data that is 3-5 years old.

Remember that your peer fire fighters review the grants, you do not need to spell out every aspect of operations and NFPA standards to them. Simply state “a new vehicle would bring our department into compliance with NFPA 1971” as opposed to “a new engine with a 1,500-gal pump and 750 gallon tank, along with 4 ladders and other equipment would bring our department into compliance with NFPA 1971, the Standard for NFPA 1901: Standard for Automotive Fire Apparatus section 2.1.2.”

The following are the scored narrative sections you are required to answer:

- **Section #1 Project Description:** *“In the space provided below, include clear and concise details regarding your organization's project's description and budget. This includes providing local statistics to justify the needs of your department and a detailed plan for how your department will implement the proposed project. Further, please describe what you are requesting funding for, including budget descriptions of the major budget items, i.e., personnel, equipment, contracts, etc.” (*4000 characters)*
 - Explain how you performed a risk analysis and why you chose this particular item to request.
 - Explain that you have solicited bids and that the request is the most cost-effective solution to the current problem that exists
 - Note you will need to save these bids for FEMA’s review if you are successful.
 - It is best to put your request in front of the reviewer in the first paragraph. State specifically what you are requesting: “The XYZ Fire Dept. is requesting \$32,000 to replace our 12 year old, non-compliant, torn, and irreparable turnouts.”
 - How often do you use the requested equipment?
 - How many members of department will be trained or will operate whatever you are requesting?
 - What NFPA or other standards apply and how will the funding of your request bring you into compliance with the standard?



- Provide details on the specific issues you are having with your equipment, training, or whatever you are requesting.
 - Just being old/out of compliance is not enough and you must support your request with concrete details.
 - What are the costs of maintaining current equipment/apparatus?
 - Is equipment failing NFPA or other certification testing?
 - Is the equipment or training available from other sources or mutual aid partners?
 - Do other departments rely on you as a regional resource for the equipment?
- Finally, include the cost breakdown, including cost per item, total cost for the total requested items, your cost share, and the federal share requested.
- **Section #2 Cost/Benefit:** *“In the space provided below please explain, as clearly as possible, what will be the benefits your department or your community will realize if the project described is funded (i.e. anticipated savings and/or efficiencies)? Is there a high benefit for the cost incurred? Are the costs reasonable? Provide justification for the budget items relating to the cost of the requested items.” (*4000 characters)*
 - State whether your request is a high priority based on the grant NOFO.
 - How does the cost of request compare to other options that are available?
 - What features does your current equipment lack (12 lead transmission, buddy breathers, etc.)?
 - Is equipment no longer supported?
 - How much have you spent on maintenance or repairs of requested equipment?
 - Have other departments successfully used the product to address a similar need?
 - What is the risk/cost of a fire fighter injury if you continue to operate with existing equipment?
 - Have there been any injuries from substandard equipment, training, or lack of fitness/wellness programs?
 - What are the consequences of not funding this request? What are risks to citizens?
 - On a per incident basis, what does your request equate to?
 - Will regional partners expand the cost benefit of the request?



- State whether your elected officials have provided approval to accept award and provide matching funds.
- Provide a cost/benefit analysis. Take the total cost divided by your population then divided again by the useful life of the item or by your number of firefighters (depending on the type of request, e.g. training)
- **Section #3 Statement of Effect:** *“How would this award impact the daily operations of your department? How would this award impact your department's ability to protect lives and property in your community?”* (*4000 characters)
 - What can't you do now that you could do with the requested equipment or training?
 - The requested items should have you respond to your most common risk(s).
 - Is current equipment out of service and preventing you from responding or being as effective as you could be?
 - Have you had instances where the lack of equipment or training resulted in further damage or injuries to fire fighters, civilians, or property?
 - For instance, lack of a tanker/water supply resulted in loss of structure
 - Lack of fitness programs could be linked to on the job injury or things like heat stress
 - Are there similar programs or equipment in place in other jurisdictions that has resulted in positive effects in fire ground operations?
 - How many fire fighters or civilians are at risk if the program is not implemented?
 - Will the requested equipment make you interoperable?
 - Thank the reviewers for their time attending peer review.

Reminder, Requesting a Review by IAFF Staff

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For additional information on applying for grants, contact the IAFF Grants Department at FireGrants@iaff.org